House File 587 - Reprinted

			HOUSE FILE	
			BY COMMITTEE ON HUMAN RESOURCES	
			(SUCCESSOR TO HSB 102)	
	Pas	ssed House, Date	Passed Senate, Date	
	Vot	ssed House, Date te: Ayes Nays	Vote: Ayes Nays	
		Approved		
			A BILL FOR	
1	An	Act relating to adult day serv	ices regulation and providing	
	סדי	penalties. IT ENACTED BY THE GENERAL ASSE	MDIV OF THE CTATE OF TOWA:	
		SB 1265HV 81	MBLI OF THE STATE OF TOWA:	
5	pf,	/sh/8		
PAG	LI	1		
1	1	Section 1. Section 231D.1,	Code 2005, is amended to read	
1		as follows: 231D.1 DEFINITIONS.		
	4	For the purposes of this ch	apter, unless the context	
1		otherwise requires:	adult day services program", or	
1		"program" means an organized p	rogram providing a variety of	
	8	8 health health=related care, social services, and other related		
1	10 hour period to two or more persons with a functional			
1	11	11 impairment on a regularly scheduled, contractual basis. 12 2. "Contractual agreement" means a written agreement		
		entered into between an adult	<u>means a written agreement</u> dav services program and a	
1	14	participant that clearly descri	ibes the rights and	
1	15 16	responsibilities of the adult of participant, and other informations	day services program and the	
1	17	2. 3. "Department" means	the department of elder affairs	
	18 19	created in chapter 231. 3. 4. "Functional impairme	ent" means a psychological	
1	20	cognitive, or physical impairme	ent creating the inability to	
1	21	perform personal and instrument	tal activities of daily living ting some form of supervision or	
1	23	assistance or both.		
1	24	4. <u>5.</u> "Governmental unit" municipality, or other political	means the state, or any county,	
1	26	department, division, board, or	other agency of any of these	
1	27	entities.	oons sometimes marrided by	
	28 29		practical nurse, on a part=time	
1	30	or intermittent basis, and serv	vices provided by other licensed	
<u></u>	31 32	health care professionals, on a basis.	a part=time or intermittent	
1	33	7. "Medication setup" means	s assistance with various steps	
<u>_</u>	<u>34</u> 35	of medication administration to autonomy, which may include but	<u>o support a participant's</u> t is not limited to routine	
2	1	prompting, cueing and reminding	g, opening containers or	
2	<u>2</u>	packaging at the direction of instructions or other label in	the participant, reading	
2	4	medications from the original of	<u>container into suitable</u>	
2		medication dispensing container medication cups.	rs, reminder containers, or	
2	7	8. "Participant" means an	individual who is the recipient	
2	<u>8</u>	of services provided by an adu	lt day services program. presentative" means a person	
2		appointed by the court to act	on behalf of a participant, or a	
2	11	person acting pursuant to a por	wer of attorney.	
	12 13	10. "Personal care" means activities of daily living which	assistance with the essential ch may include but are not	
2	14	limited to transferring, bathir	ng, personal hygiene, dressing,	
		grooming, and housekeeping that and welfare of a participant.	t are essential to the health	
2	17	5. 11. "Recognized accred	iting entity" means a nationally	
2	7.0	regerized aggrediting entity t	that the department regernized	

2 19 as having specific adult day services program standards 2 20 equivalent to the standards established by the department for 2 21 adult day services.

6. 12. "Social services" means services relating to the 2 23 psychological and social needs of the individual in adjusting 2 24 to participating in an adult day services program, and

25 minimizing the stress arising from that circumstance.
26 7. 13. "Supervision" means direct oversight and
27 inspection of the act of accompliance a function or activity. 2 26 27 28 Sec. 2. Section 231D.2, Code 2005, is amended to read as 2 29 follows:

231D.2 PURPOSE == INTENT == RULES == SPECIAL CLASSIFICATIONS.

2 32 1. The purpose of this chapter is to promote and encourage 2 33 adequate and safe care for adults with functional impairments.

2. It is the intent of the general assembly that the 35 department of elder affairs establish policy for adult day 1 services programs and that the department of inspections and

2 appeals enforce this chapter.

- 3. The department shall establish, by rule in accordance 4 with chapter 17A, a program for certification and monitoring 5 of and complaint investigations related to adult day services 6 programs. The department, in establishing minimum standards 7 for adult day services programs, may adopt by rule in 8 accordance with chapter 17A, nationally recognized standards 9 for adult day services programs. The rules shall include 10 specification of recognized accrediting entities. The rules shall include a requirement that sufficient staffing be available at all times to fully meet a participant's 13 identified needs. The rules shall include a requirement that 3 14 no fewer than two staff persons who monitor participants as 3 15 indicated in each participant's service plan shall be awake 3 16 and on duty during the hours of operation when two or more 3 17 participants are present. The rules and minimum standards 3 18 adopted shall be formulated in consultation with the 3 19 department of inspections and appeals and affected industry,
- 3 20 professional, and consumer groups and shall be designed to 3 21 accomplish the purpose of this chapter.
 3 22 4. In addition to the adoption of standards and rules for 3 23 adult day services programs, the department in consultation 3 24 with the department of inspections and appeals and affected 3 25 industry, professional, and consumer groups, shall issue 3 26 interpretive guidelines, including the expectations of program 3 27 certification monitors, to provide direction to adult day 3 28 services programs in complying with certification

29 requirements.

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3 30 5. 4. The department may establish by administrative 3 31 rule, special classifications for adult day services 3 32 providers. The department of inspections and appeals shall 33 issue separate certificates for each special classification 34 for which a provider is certified. in accordance with chapter 35 17A, specific rules related to minimum standards for dementia= 1 specific adult day services programs. The rules shall be 2 formulated in consultation with the department of inspections 3 and appeals and affected industry, professional, and consumer 4 groups.

Sec. 3. Section 231D.3, subsections 2, 4, and 5, Code

- 6 2005, are amended to read as follows:
 7 2. An adult day services program may provide any type of 8 adult day services for which the program is certified, including any special classification of adult day services. 4 10 An adult day services program shall provide services and 4 11 supervision commensurate with the needs of the recipients 4 12 participants. An adult day services program shall not provide 4 13 services to individuals requiring a level or type of services 4 14 for which the program is not certified and services provided 4 15 shall not exceed the level or type of services for which the 4 16 program is certified.
- 4 17 4. A department, agency, or officer of this state or of 4 18 any governmental unit shall not pay or approve for payment 4 19 from public funds any amount to an adult day services program 4 20 for an actual or prospective recipient participant, unless the 4 21 program holds a current certificate issued by the department 22 of inspections and appeals and meets all current requirements 23 for certification.
- 24 5. The department shall adopt rules regarding the 25 conducting or operating of another business or activity in the 26 distinct part of the physical structure in which the adult day 4 27 services program is provided, if the business or activity 4 28 serves nonrecipients of adult day services <u>persons who are not</u> 29 participants. The rules shall be developed in consultation

4 30 with the department of inspections and appeals and affected 4 31 industry, professional, and consumer groups. Section 231D.3, Code 2005, is amended by adding 4 32 Sec. 4. 4 33 the following new subsections: 4 34 NEW SUBSECTION. 6. The department of elder affairs and 35 the department of inspections and appeals shall conduct joint training sessions for personnel responsible for conducting monitoring evaluations and complaint investigations of adult 3 day services programs. NEW SUBSECTION. 7. Certification of an adult day services program shall be for two years unless revoked for good cause by the department of inspections and appeals. 5 5 5 6 Sec. 5. Section 231D.4, subsection 2, paragraph b, Code 5 2005, is amended by adding the following new subparagraph:

NEW SUBPARAGRAPH. (5) For certification via a national 5 10 body of accreditation, one hundred twenty=five dollars. Sec. 6. Section 231D.5, subsection 1, Code 2005, is amended to read as follows: 5 11 5 12 5 13 1. The department of inspections and appeals may deny, 5 14 suspend, or revoke certification if the department of 5 15 inspections and appeals finds that there has been a 5 16 substantial or repeated failure on the part of the adult day 5 17 services program to comply with this chapter or the rules or 5 18 minimum standards adopted pursuant to this chapter, or for any 5 19 of the following reasons: 5 20 a. Cruelty or indifference to adult day services program service recipients. 5 21 22 b. a. Appropriation or conversion of the property of an 23 adult day services programs service recipient a participant 5 22 5 24 without the recipient's participant's written consent or the 5 25 written consent of the service recipient's participant's legal 5 26 guardian <u>representative</u>. 5 27 c. b. Permitting, aiding, or abetting the commission of 5 28 any illegal act in the adult day services program. 5 29 Obtaining or attempting to obtain or retain <u>c.</u> 5 30 certification by fraudulent means, misrepresentation, or by 5 31 submitting false information. 32 e. d. Habitual intoxication or addiction to the use of 33 drugs by the applicant, owner, manager, or supervisor of the 34 adult day services program. f. e. Securing the devise or bequest of the property of a recipient of services of an adult day services program 5 35 6 2 participant by undue influence. 6 g. f. Failure or neglect to maintain a required 6 6 continuing education and training program for all personnel employed in the adult day services program. 6 5 h. g. Founded dependent adult abuse as defined in section 6 6 6 235B.2. In the case of any officer, member of the board of 6 8 directors, trustee, or designated manager of the program or any stockholder, partner, or individual who has greater than a five percent equity interest in the program, who has or has 10 6 12 had an ownership interest in an adult day services program, 6 13 assisted living program, elder group home, home health agency, 6 14 residential care facility, or licensed nursing facility in any 6 15 state which has been closed due to removal of program, agency, 6 16 or facility licensure or certification or involuntary termination from participation in either the medical 18 assistance or Medicare programs, or who has been found to have 6 19 failed to provide adequate protection or services for 20 participants to prevent abuse or neglect In the case of a certificate applicant or an existing 22 certified owner or operator who is an entity other than an 6 23 individual, the person is in a position of control or is an 6 24 officer of the entity and engages in any act or omission 25 proscribed by this chapter. i. j. For any other reason as provided by law or 6 26 6 27 administrative rule. Sec. 7. Section 231D.6, subsection 3, Code 2005, is 6 28 6 29 amended to read as follows: 3. When the department of inspections and appeals finds 6 30 6 31 that an immediate danger to the health or safety of recipients 32 of services from participants in an adult day services program 6 6 33 exists which requires action on an emergency basis, the 6 34 department of inspections and appeals may direct the removal 6 35 of all recipients of services from an participants in the adult day services program and suspend the certificate prior 2 to a hearing. Sec. 8. Section 231D.9, subsection 1, Code 2005, is 4 amended to read as follows: 1. A person with concerns regarding the operations or

service delivery of an adult day services program may file a complaint with the department of inspections and appeals. The 8 name of the person who files a complaint with the department 7 9 of inspections and appeals and any personal identifying 7 10 information of the person or any recipient of program services 7 11 participant identified in the complaint shall be kept 12 confidential and shall not be subject to discovery, subpoena, 13 or other means of legal compulsion for its release to a person 7 14 other than employees of the department of inspections and 7 15 appeals involved in the investigation of the complaint. Sec. 9. <u>NEW SECTION</u>. 231D.9A INFORMAL REVIEW.

1. If an adult day services program contests the findings 7 16 7 17 7 18 of regulatory insufficiencies of a monitoring evaluation or 19 complaint investigation, the program shall submit written 20 information, demonstrating that the program was in compliance 21 with the applicable requirement at the time of the monitoring 22 evaluation or complaint investigation, to the department of 23 inspections and appeals for review. 2. The department of inspections and appeals shall review 25 the written information submitted within ten working days of 26 the receipt of the information. At the conclusion of the 27 review, the department of inspections and appeals may affirm,

28 modify, or dismiss the regulatory insufficiencies. The 29 department of inspections and appeals shall notify the program 30 in writing of the decision to affirm, modify, or dismiss the 31 regulatory insufficiencies, and the reasons for the decision.

3. In the case of a complaint investigation, the 33 department of inspections and appeals shall also notify the 34 complainant, if known, of the decision and the reasons for the 35 decision.

Sec. 10. Section 231D.10, Code 2005, is amended to read as follows:

231D.10 PUBLIC DISCLOSURE OF FINDINGS.

Following Upon completion of a monitoring evaluation or complaint investigation of an adult day services program by the department of inspections and appeals pursuant to this 7 chapter, including the conclusion of all administrative 8 appeals processes, the department's final findings with 9 respect to compliance by the adult day services program with 8 10 requirements for certification shall be made available to the 8 11 public in a readily available form and place. Other 8 12 information relating to an adult day services program that is 13 obtained by the department of inspections and appeals which 14 does not constitute the department's final findings from a 8 15 monitoring evaluation or complaint investigation of the adult 8 16 day services program shall be made available to the department 17 upon request to facilitate policy decisions, but shall not be 18 made available to the public except in proceedings involving 8 19 the denial, suspension, or revocation of a certificate under 8 20 this chapter.

Sec. 11. Section 231D.11, Code 2005, is amended to read as 22 follows:

231D.11 PENALTIES.

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- 1. A person establishing, conducting, managing, or 25 operating an adult day services program without a certificate 26 is guilty of a serious misdemeanor. Each day of continuing 27 violation after conviction or notice from the department of 28 inspections and appeals by certified mail of a violation shall 29 be considered a separate offense or chargeable offense. A 30 person establishing, conducting, managing, or operating an 31 adult day services program without a certificate may be 32 temporarily or permanently restrained by a court of competent 33 jurisdiction from such activity in an action brought by the 8 34 state.
 - A person who prevents or interferes with or attempts to impede in any way any duly authorized representative of the 2 department of inspections and appeals in the lawful 3 enforcement of this chapter or of the rules adopted pursuant 4 to this chapter is guilty of a simple misdemeanor. As used in 5 this subsection, lawful enforcement includes but is not 6 limited to:
 - a. Contacting or interviewing any participant of an adult 8 day services program in private at any reasonable hour and 9 without advance notice.
- b. Examining any relevant records of an adult day services 9 11 program.
- 9 12 c. Preserving evidence of any violation of this chapter or 13 of the rules adopted pursuant to this chapter.
- 9 14 9 14 3. 2. A civil penalty, as established by rule, may apply 9 15 in any of the following situations:
 - a. Program noncompliance with one or more regulatory

requirements has caused or is likely to cause harm, serious 9 18 injury, threat, or death to a recipient of program services 9 19 participant. 9 20

b. Program failure or refusal to comply with regulatory

9 21 requirements within prescribed time frames.

9 22 c. Preventing or interfering with or attempting to impede in any way any duly authorized representative of the 24 department of inspections and appeals in the lawful 9 25 enforcement of this chapter or of the rules adopted pursuant

26 to this chapter. As used in this paragraph, '

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- 27 enforcement includes but is not limited to:
 28 (1) Contacting or interviewing any participant in an adult 29 day services program in private at any reasonable hour and 30 without advance notice.
 31 (2) Examining any relevant records of an adult day
 - services program.
 - (3) Preserving evidence of any violation of this chapter or of the rules adopted pursuant to this chapter.

 Sec. 12. Section 231D.12, Code 2005, is amended to read as 33
- 9 35 follows:
 - RETALIATION BY AN ADULT DAY SERVICES PROGRAM 231D.12 PROHIBITED.
- 1. An adult day services program shall not discriminate or 5 retaliate in any way against a recipient participant, 6 recipient's participant's family, or an employee of the program who has initiated or participated in any proceeding 8 authorized by this chapter. An adult day services program 9 that violates this section is subject to a penalty as 10 10 established by administrative rule, to be assessed and 10 11 collected by the department of inspections and appeals and 10 12 paid into the state treasury to be credited to the general 10 13 fund of the state.
- Any attempt to discharge a recipient participant from 10 15 an adult day services program by whom or upon whose behalf a complaint has been submitted to the department of inspections and appeals under section 231D.9, within ninety days after the 10 18 filing of the complaint or the conclusion of any proceeding 10 19 resulting from the complaint, shall raise a rebuttable 10 20 presumption that the action was taken by the program in 10 21 retaliation for the filing of the complaint, except in 10 22 situations in which the recipient participant is discharged 10 23 due to changes in health status which exceed the level of care 10 24 offered by the adult day services program or in other 10 25 situations as specified by rule. 10 26 Sec. 13. <u>NEW SECTION</u>. 231D.13A MEDICATION SETUP ==

10 27 ADMINISTRATION AND STORAGE OF MEDICATIONS.

- 10 28 1. An adult day services program may provide for 10 29 medication setup if requested by a participant or the 10 30 participant's legal representative. If medication setup is 10 31 provided following such request, the program shall be 10 32 responsible for the specific task requested and the 10 33 participant shall retain responsibility for those tasks not 10 34 requested to be provided.
- 10 35 2. If medications are administered or stored by an adult 1 day services program, or if the adult day services program 2 provides for medication setup, all of the following shall 3 apply:
- If administration of medications is delegated to the a. 5 program by the participant or the participant's legal 6 representative, the medications shall be administered by a registered nurse, licensed practical nurse, or advanced registered nurse practitioner licensed or registered in Iowa 9 or by the individual to whom such licensed or registered 11 10 individuals may properly delegate administration of 11 11 medications.
- b. Medications, other than those self-administered by the 11 13 participant or provided through medication setup, shall be 11 14 stored in locked storage that is not accessible to persons 11 15 other than employees responsible for administration or storage 11 16 of medications.
- c. Medications shall be labeled and maintained in 11 18 compliance with label instructions and state and federal law.
- d. A person other than a dispensing pharmacist shall not 11 19 11 20 alter the prescription.
- e. Medications shall be stored in their originally 11 22 received containers.
- 11 23 f. If medication setup is provided by the program at the 11 24 request of the participant or the participant's legal 11 25 representative, or if medication administration is delegated 11 26 to the program by the participant or the participant's legal 11 27 representative, appropriate staff of the program may transfer

11 28 the medications in the participant's presence from the 11 29 original prescription container to medication dispensing 11 30 containers, reminder containers, or medication cups.

Program assistance with medication administration as 11 32 specified in the contractual agreement shall not require the 11 33 program to provide assistance with the storage of medications. Sec. 14. Section 231D.16, Code 2005, is amended to read as 11 34

> 231D.16 TRANSITION PROVISIONS PROVISION.

1. Adult day services programs voluntarily accredited by a 3 recognized accrediting entity prior to July 1, 2003, shall 4 comply with this chapter by June 30, 2004.

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11 35 follows:

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 $\frac{2}{2}$. Adult day services programs that are serving at 6 least two but not more than five persons that are not 7 voluntarily accredited by a recognized accrediting entity 8 prior to July 1, 2003, shall comply with this chapter by June

9 30, 2005.
10 2. A hospital licensed pursuant to chapter 135B, a health
11 care facility licensed pursuant to chapter 135C, or an
11 living program certified pursuant to chapter 231C may 12 10 12 assisted living program certified pursuant to chapter 231C may 13 operate an adult day services program if the adult day 14 services program is certified pursuant to this chapter.

15 3. A certified adult day services program that complies
16 with the requirements of this chapter shall not be required to
17 be licensed or certified as another type of facility, unless 12 15 12 18 the facility is represented to the public as another type of 12 19 facility.

Sec. 15. NEW SECTION. 231D.17 WRITTEN CONTRACTUAL 12 21 AGREEMENT REQUIRED.

- 1. An adult day services program shall not operate in this 12 23 state unless a written contractual agreement is executed 12 24 between the adult day services program and each participant or 12 25 the participant's legal representative prior to the 12 26 participant's admission to the program, and unless the adult 12 27 day services program operates in accordance with the terms of 12 28 the written contractual agreement. The adult day services 12 29 program shall deliver to the participant or the participant's 12 30 legal representative a complete copy of the written 12 31 contractual agreement and all supporting documents and 12 32 attachments, prior to the participant's admission to the 12 33 program, and shall also deliver a written copy of changes to 12 34 the written contractual agreement, if any changes to the copy 12 35 originally delivered are subsequently made, at least thirty 1 days prior to any changes, unless otherwise provided in this 2 section.
 - 2. An adult day services program written contractual 4 agreement shall clearly describe the rights and 5 responsibilities of the participant and the program. The 6 written contractual agreement shall also include but is not 7 limited to inclusion of all of the following information in 8 the body of the agreement or in the supporting documents and 9 attachments:
- a. A description of all fees, charges, and rates 13 11 describing admission and basic services covered, and any 13 12 additional and optional services and their related costs.
- b. A statement regarding the impact of the fee structure 13 14 on third=party payments, and whether third=party payments and resources are accepted by the adult day services program.
 c. The procedure followed for nonpayment of fees.
 - C.
- d. Identification of the party responsible for payment of 13 18 fees and identification of the participant's legal representative, if any.
 - e. The term of the written contractual agreement.
- f A statement that the adult day services program shall 13 22 notify the participant or the participant's legal
 13 23 representative, as applicable, in writing at least thirty days 13 24 prior to any change being made in the written contractual 13 25 agreement, with the following exceptions:
- 13 26 (1) When the participant's health status or behavior 13 27 constitutes a substantial threat to the health or safety of 13 28 the participant, other participants, or others, including when the participant refuses to consent to discharge.
- 13 29 (2) When an emergency or a significant change in the 13 30 13 31 participant's condition results in the need for the provision 13 32 of services that exceed the type or level of services included 13 33 in the written contractual agreement and the necessary 13 34 services cannot be safely provided by the adult day services
- 13 35 program. 14 g. A statement that all participant information shall be 2 maintained in a confidential manner to the extent required 3 under state and federal law.

- 4 h. Discharge, involuntary transfer, and transfer criteria 5 and procedures, which ensure a safe and orderly transfer.
 - i. The internal appeals process provided relative to an involuntary transfer.
- 14 8 j. The program's policies and procedures for addressing 14 9 grievances between the adult day services program and the 14 10 participants, including grievances relating to transfer and occupancy. 14 11 14 12
 - k. A statement of the prohibition against retaliation as prescribed in section 231D.12.
- 1. The emergency response policy.
 m. The staffing policy which specifies staff is available policy of nurse delegation. 14 15 14 16 during all times of program operation, if nurse delegation 14 17 will be used, and how staffing will be adapted to meet 14 18 changing participant needs.
- n. In dementia=specific adult day services programs, a 14 20 description of the services and programming provided to meet 14 21 the life skills and social activities of participants.
 - o. The refund policy.
 - p. A statement regarding billing and payment procedures.
- Written contractual agreements and related documents 14 25 executed by each participant or participant's legal 14 26 representative shall be maintained by the adult day services 14 27 program in program files from the date of execution until 14 28 three years from the date the written contractual agreement is 14 29 terminated. A copy of the most current written contractual 14 30 agreement shall be provided to members of the general public, 14 31 upon request. Written contractual agreements and related 14 32 documents shall be made available for on=site inspection to 14 33 the department of inspections and appeals upon request and at 14 34 reasonable times. 14 35
 - Sec. 16. <u>NEW SECTION</u>. 231D.18 INVOLUNTARY TRANSFER.
 - 1. If an adult day services program initiates the 2 involuntary transfer of a participant and the action is not a result of a monitoring evaluation or complaint investigation 4 by the department of inspections and appeals, and if the 5 participant or participant's legal representative contests the transfer, the following procedure shall apply:
- a. The adult day services program shall notify the 8 participant or participant's legal representative, in accordance with the written contractual agreement, of the need to transfer and the reason for the transfer. 15 10
- b. If, following the internal appeals process, the adult 15 12 day services program upholds the transfer decision, the 15 13 participant or participant's legal representative may utilize 15 14 other remedies authorized by law to contest the transfer.
- 15 15 2. The department, in consultation with the department of 15 16 inspections and appeals and affected industry, professional, 15 17 and consumer groups, shall establish by rule, in accordance 15 18 with chapter 17A, procedures to be followed, including the 15 19 opportunity for hearing, when the transfer of a participant 15 20 results from a monitoring evaluation or complaint
- 15 21 investigation conducted by the department of inspections and 15 22 appeals.
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